

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
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ACDA-07 TRSE-00 SAJ-01 DHA-02 IO-13 CU-02 ORM-02 /085 W
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FM AMEMBASSY BERLIN

TO SECSTATE WASHDC PRIORITY 4243

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PARGUE

AMEMBASSY SOFIA

USMISSION USBERLIN UNN

USMISSION USNATO

C O N F I D E N T I A L BERLIN 5443

C O R R E C T E D C O P Y FOR PARA 3 SUB PARA H AND PARA
4 SUB PARA C

E.O.11652: GDS

TAGS: PFOR, CSCE, CGEN, GE, US

SUBJECT: CSCE IMPLEMENTATION INITIATIVES; MARCH 1977 NON-APPERS ON
PERMANENT AND TEMPORARY FAMILY REUNIFICATION.

REF: A) BERLIN 5287, B) BERLIN 5246.

1. EMBASSY PROPOSES TO HAND OVER MARCH 1977 " NON-PAPERS" TO
GDR MFA CONSULAR DEPARTMENT OFFICIALS ASAP, DEPENDING ON WHEN
APPOINTMENT CAN BE MADE. LISTS WILL INCLUDE THE FOLLOWING
CASES:

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2. PERMANENT FAMILY REUNIFICATIONS

A. PETRA DAGMAR BAUROTH AND CHILDREN SEE BERLIN 5339.

B. ELKE HILDE BERGHOLZ SEE BERLIN 5382.

C. KARIN FISHCER SEE BERLIN 5296.

D. PETRA E. HANDAU.

E. SUSANNE JAEGER SEE BERLIN 5018.

F. ROSWITHA JOPKE AND CHILDREN SEE BERLIN 5427.
G. SIGLI DE RACH SEE BERLIN 5144.
H. MANFRED STACHEL AND FAMILY SEE BERLIN 5383.
I. SWETLANA VERENA STODDER

3. TEMPORARY FAMILY REUNIFICATIONS

A. ELISABETH GAWLICK SEE BERLIN 5364
B. GOTTFRIED KORN
C. KLAUS PETER JONAS
D. CHRISTA KIAUPA
E. MICHAEL KNUST
F. BARBARA MALY
G. RIA AND WALTER REINHOLZ SEE BERLIN 5325.
H. RUTH G. RUEPPLE.

4. THIS MONTH'S "NON-PAPERS" INCLUDE MORE CASES THAN THOSE PRESENTED TO THE CONSULAR DEPARTMENT IN FEBRUARY. SINCE DESPATCH OF REF B, WHICH REPORTED THE PROPOSED COMPOSITION OF THE FEBRUARY "NON-PAPERS", WE HAVE HAD NO GOOD NEWS IN ANY OF OUR CASES. INDEED, WE HAVE REPORTED ADVERSE DEVELOPMENTS IN SOME CASES. (SEE REFTESL IN PARAS 2 AND 3 ABOVE.) THESE DEVELOPMENTS, WE BELIEVE, ARE INCONSISTENT WITH VARIOUS PROVISIONS OF THE CSCE FINAL ACT. THE FOLLOWING EXAMPLES CAME TO OUR ATTENTION SINCE CHRISTMAS:
A. PETRA DAGMAR BAUROTH - EXCESSIVE DELAY IN PROCESSING EXIT PERMISSION APPLICATION, HARASSMENT BY BEING PRESURED TO MOVE FROM HER QUARTERS WITH NO ASSISTANCE FROM THE AUTHORITIES IN OBTAINING NEW HOUSING. IN THE GDR, VIRTUALLY ALL HOUSING IS CONTROLLED BY THE CONFIDENTIAL

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STATE ORGANS.

B. ELKE HILDE BERGHOLZ - REFUSAL OF SEVERAL APPLICATIONS TO MARRY AN AMERICAN CITIZEN AND DEPART THE GDR.
C. KARIN FISCHER - EXCESSIVE DELAY IN PROCESSING APPLICATION TO MARRY AN AMERICAN CITIZEN AND LEAVE THE GDR. INTENSE HARASSMENT BY LOCAL AUTHORITIES WHO DENY THAT THEY EVER GAVE A PREVIOUS ORAL APPROVAL TO MARRY. COMPULSION OF AMERICAN CITIZEN TO APPLY FOR "SECOND RESIDENCE IN THE GDR" AS A PRECONDITION TO ACCEPTANCE OF SECOND APPLICATION BY GDR FIANCEE TO MARRY AND DEPART. "SECOND RESIDENCE" APPLICATION THEN USED AS EXCUSE TO DELAY PROCESSING OF MARRIAGE AND DEPARTURE APPLICATION.
D. SUSANNE JAEGER - EXCESSIVE DELAY IN PROCESSING APPLICATION TO MARRY AN AMERICAN CITIZEN AND LEAVE THE GDR.
E. ROSWITHA JOPKE - EXCESSIVE DELAY IN PROCESSING APPLICATION TO MARRY, EXCESSIVE BUREAUCRATIC REQUIREMENTS FOR DOCUMENTATION, AND REFUSAL OF GDR VISA TO U.S.

FIANCE TO VISIT HER AND THEIR CHILD.
F. SIGLINDE RACH EXCESSIVE DELAY IMPOSED BY
LOCAL AUTHORITIES IN EVEN ACCEPTING WRITTEN APPLICATION
TO MARRY AND THEN DEPART THE GDR.
D. MANFRED STACHEL HARASSMENT BY STATE SECURITY
OFFICERS, INCLUDING WARNING NOT TO VISIT AMERICAN
EMBASSY. ONE APPLICATION TO DEPART WITH FAMILY ALREADY
REFUSED.

5. WE DO NOT YET HAVE DIRECT EVIDENCE THAT THE GDR IS
ADOPTING A TOTALLY NEGATIVE POSITION ON U.S. CASES, WHICH
WOULD BE A DEPARTURE FROM THE SITUATION WHICH DEVELOPED
LAST AUTUMN. HOWEVER, THE ABOVE EXAMPLES DO NOT GIVE US
GROUNDS FOR OPTIMISM. ACCORDINGLY, WE PROPOSE TO HADN
IN THE MARCH, 1977 "NON-PAPERS" WITH A FIRM ORAL PRESEN-
TATION MAKING THE FOLLOWING POINTS:

A. SOME OF THE EXAMPLES OF THE GDR ACTIONS GIVEN
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ABOVE WOULD BE DISCUSSED AND OUR VIEW THAT SUCH PRAC-
TICES DO NOT CONFORM WITH OUR UNDERSTANDING OF THE
PRINCIPLES AND COMMITMENTS IN THE HELSINKI FINAL ACT
WOULD BE MADE CLEAR.

B. WE BELIEVE THAT FRANKNESS REQUIRES THAT THEY BE
TOLD THAT SUCH PRACTICES WILL INEVITABLY BURDNE OUR BI-
LATERAL RELATIONS.

C. THE AMERICAN PUBLIC IS INCREASINGLY CONCERNED
ABOUT HUMAN RIGHTS.

D. OUR REGULAR REVIEWS OF THESE GROUPS OF
TROUBLESOME CASES WHICH ARE CREATING PROBLEMS IN OUR
BILATERAL RELATIONS ARE OFFERED IN A CON-
STRUCTIVE SPIRIT AND IN CONSONANCE WITH OUR DOMINANT
INTEREST IN HUMANE SOLUTIONS AND NOT PUBLICITY.

6. RECOMMENDATION: WE BELIEVE THAT THE NEGATIVE DEV-
ELOPMENTS CITED ABOVE, SO CLOSE TO THE FIRST BELGRADE
MEETING AND TOGETHER WITH THE ADMINISTRATION'S EMPHASIS
ON HUMAN RIGHTS, WARRANT ANOTHER STEP TO ENSURE THAT
THE EAST GERMANS DO NOT MISTAKE OUR DISPLEASURE AT THE
LACK OF PROGRESS SINCE BEFORE CHRISTMAS. WE RECOMMEND
A PARALLEL PRESENTATION BY EUR/CE TO THE GDR
EMBASSY OF THE NAMES ON THE TW "NON-PAPERS" AS WELL AS
SOME REFERENCE TO THE INCIDENTS LISTED IN PARA 4. ABOVE.
THE PRESENTATION SHOULD BE MADE IN MID-MARCH, WHEN OURS
IS MADE.
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